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# Planning Institute of Australia 2012-2013 Oral History Project

### **MALCOLM SMITH**

Date of birth	1941
Address/contact details	See permission form
Date/s of interview	5/12/12; 12/12/12
Place of interview	Canberra
Length of interview	4:21:55
Name of interviewer	Mary Hutchison
Interviewer contact details	Mary.hutchison@anu.edu.au
Signed permission form	Yes (includes photos)
Photographs of interviewee	Provided by interviewee
Other documentation supplied	No
Recording equipment	Marantz recorder, Rode mic (stereo), WAV file, 48khz



#### **BIOGRAPHICAL SUMMARY**

Malcolm Smith was born in 1941 in Wareham, Dorset, UK, where his father was stationed with the Army. Two years later the family returned to their home city of Birmingham where Malcolm went to school and completed his secondary schooling at Moseley Grammar School in 1958. In 1960 he was accepted into the Birmingham City Council's town planning training scheme which was combined with six years part-time study for a diploma in town and country planning at the Birmingham School of Art. By the end of Malcolm's study the diploma course had been absorbed into a degree course at the University of Aston. Prior to his town planning study Malcolm had completed a one year Diploma in Public Administration. He married in 1964 and in 1967 he left the City of Birmingham town planning department to accept a town planning position with another Midlands Council – Dudley Borough Council. In 1970 he applied for and was successful in winning a position at the NCDC. He was recruited particularly to work on the redevelopment of Kingston on the basis of his recent experience in managing several urban renewel projects for Dudley Council including the acclaimed redevelopment of Kates Hill, an old mining community.

Malcolm was initially recruited by NCDC on a 2 year contract, but at the end of this period the Commission offered him a permanent position as a senior town planner, which he accepted. In 1975 Malcolm was promoted to establish and head a new section in NCDC's Planning Division, the Development Implementation Group. In 1982 Malcolm was appointed to head the Tuggeranong Planning Section at a time when development of Canberra's largest new town was beginning to accelerate again after all growth had been frozen in the Fraser years (1977-82). In 1983 he was selected to manage the multi-disciplinary Tuggeranong Town Centre Task Force, responsible for the planning, design, development and delivery of Tuggeranong Town Centre. The Tuggeranong Town Centre project received a National Award for Planning Excellence in 1992 from the then Royal Australian Planning Institute. In 1987 Malcolm was promoted to the SES level and appointed Director of Policy Planning. He stayed with NCDC until it folded in 1989 when he took up the position of first Chief Planner of the National Capital Planning Authority. He held this position until 1993 when, with a former NCDC colleague, set up a planning and design consultancy, Smith Kostyrko International. The company took on two other ex-NCDC senior professionals as Directors, the company eventually changing its name to Capital Planners. In 2006 the company merged with an international consultancy Parsons Brinckerhoff (PB). Malcolm left PB in 2008 to take up the position as Director of Planning with the Molonglo Group, a highly regarded Canberra based development company. He retired in March 2012 but still undertakes small scale consultancy work on projects of interest to him

Malcolm's brother followed him to Australia in 1973 as did his parents in 1989. At the time of interview two of his three sons and their families, and his mother, were still living in Canberra. His other son and his partner live in Sydney. Malcolm was divorced from his first wife in 1977. He remarried in 1978 but sadly his second wife died of cancer in 2007. Malcolm married again in 2011.



In discussing his early career interests, Malcolm mentioned the influence of his maternal grandfather, Archibald Hodgekinson, who worked in the construction industry as a steeplejack and is understood to have worked on the construction of the Sydney Harbour Bridge when he was in Australia in the 1930s. He regularly took young Malcolm on to construction sites, which intrigued Malcolm and convinced him he wanted a career in the construction and development industries.

TIMED SUMMARY: MALCOLM SMITH

Interview: 5/12/12 Session #1

time	subjects	proper names
0:00:00	Introduction. Family background. Family	Wareham
	members in Australia	
0:03:58	Growing up in Birmingham; schooling; career	steeplejack
	interests, influence of maternal grandfather	
0:06:58	Town planning as alternative to civil	Patrick Abercombie, Welwyn
	engineering. Acceptance into Birmingham city	and Letchworth garden cities
	Council's town planning training scheme	
0:11:09	Town planning course; key elements; teachers	Birmingham School of
		Planning (School of Art),
		Aston University, Lewis
		Keeble, Jane Jacobs, Lewis
		Mumford, Leslie Ginsberg,
		John Holiday
0:16:18	Work in town planning department at	'tree lovers' league'
	Birmingham City Council. Statutory Planning.	
	Slum clearance and new high rise housing	
	estates. Management of new tree planting	
0:21:35	Social planning and community involvement.	Harlow, Stevenage, Milton
	New town movement.	Keynes, Telford, Peterlee,
		Newton Aycliffe
0:24:59	Interest in moving from statutory to master	Dudley, Brierley Hill, Sedgley,
	planning. Move to Dudley Council	Coseley town centres
0:28:51	Management of Kates Hill redevelopment	
	project. Sense of achievement. Development	
	of interest in public consultation and urban	
	rehabilitation in contrast to comprehensive	
	demolition and redevelopment	
0:33:12	Circumstances leading to application for	Steve (Pazsit), Hans
	position at NCDC.	Westerman, Geoff Campbell,

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		Neil Dadge, Alf Lester, Franz
		Ziegler
0:38:04	Interview for position. Experience of trip to	Richard Gray, Lord Holford,
	Australia by boat. Arrival in Sydney sunshine	Australian Public Service
		Commission
0:43:48	Arrival in Canberra snow. Accommodation in	Hotel Civic, Hotel Acton,
	Commonwealth Hostel. Buying block of land	Dickson, Farrer,
	through public auction.	
0:49:14	End of session	

Interview: 5/12/12
Session #2

Session #2		
time	subjects	proper names
0:00:00	First day at NCDC. Memories of Hans	Noel Lyneham, Dr Jim
	Westerman - his qualities as a planner and	Connors, Arnis Siksna, John
	person. Meeting head of Land Use Policy	Armitage
	Section and others working there.	
0:04:12	First weeks and further introductions.	Harry Woomelsdorf,
	Memories of Keith Storey. Context and issues	
	of Kingston redevelopment.	
0:09:06	Main tasks of Kingston redevelopment,	Telopea Park, Wentworth
	rationale and approach to it including	Avenue, Turner, Braddon
	discussion with community and identification	
	of high rise zones. Memories of Fred Daley.	
0:14:06	NCDC and planning early 1970s. New Urban	Gough Whitlam, Cities
	development strategies. Settling into	Commission, McMahon,
	Canberra. Decision to take permanent	Department of Urban and
	position. Structure of NCDC staff positions.	Regional Development
	Planning Division. Promotion 1975 to set up	Albury-Wodonga, Orange-
	new section – Development Implementation	Bathurst, Monarto
	Group	
0:18:25	Development Implementation Group;	
	background; NCDC approach to development;	
	decision to concentrate through Group;	
	preparing range of development sites for sale;	
	leasehold system; control drawings	



0:23:13	Development Implementation Group; timing imperative in relation to population forecasts.  Neighbourhood planning concept and principles. Future useage provision within plan.	
0:27:59	Neighbourhood planning; road hierarchy; block size and tree planting. Concept of territorial units in Tuggeranong.	
0:31:26	Concept of corner shops. Canberra retail hierarchy as driving structure.	Kambah, Wanniassa
0:36:46	End of session	

Interview: 12/12/12 Session #3

time	subjects	proper names
0:00:00	Introduction. Initiatives of Development	
	Implementation Group; introduction of	
	performance (qualitative) standards for design and siting	
0:04:01	New approach to subdivision of residential	
	estates (comparison with current Gungahlin).	
	Role in Commonwealths joint venture for	
	more affordable housing mid 1970s Delivery	
	of demonstration estates at Isabella Plains and	
	Calwell.	
0:08:23	Green Street project (Commonwealth)	Whitlam,, Tom Uren
	planning and engineering approaches;	
	managing water. Discussion about housing	
	mid 1970s	
0:11:58	Tom Uren's support of housing co-operatives	Urambi Village, Wybelena
	during Whitlam years. Value of these	Grove
	developments. Recent management of co-ops	
0:15:45	Experience of inspection of housing	Paul Ritter, 'Man and Motor',
	development in Perth at Tom Uren's request.	Crestwood Village, Jennings
	Proposal to develop similar in South Bruce.	
	Impact of Departmental decision about	
	release of land on outcome. Disappointment	
	of lost opportunity. Relationship between	



	NCDC and land administration departments.	
0:20:53	Approaches to planning during Whitlam years; Department of Urban and Regional Development. Role of Development Implementation Group in developing metropolitan areas. Halt in Tuggeranong development during Fraser years	Planning Institute, 'Razor Gang'
0:24:55	NCDC review of Tuggeranong development – main issues and debate. 1982 Hawke government enables development to go forward. Appointed head of Tuggeranong Planning Section. Environmental and heritage issues in Tuggeranong and their outcomes	Urban Economics Group, Lanyon Bowl
0:29:33	Development during period of Hawke government. Features of territorial and neighbourhood units. Corner shops concept and issues	
0:33:55	Retail hierarchy in Tuggeranong and gateway locations. Tuggeranong Town Centre. Proposal of Erindale as alternative site. Debate and issues.	
0:38:06	National Capital Planning Committee. Memory of Peter Harrison. NCDC culture and experience of.	Gordon Stevenson, John Andrews, John Overall, Tony Powell
0:42:10	Seconded to head up New Town Centre Task Force. Building Tuggeranong Town Centre. Formation of Tuggeranong Community Council. NCDC consultation processes. Community participation in development of Town Centre through group of community representatives	Ros Kelly, Erindale College
0:46:16	Development of distinctive qualities of Tuggeranong. Land/use relationships. Location of Service Trades Area. Building height	Woden, Belconnen,
0:51:19	Tuggeranong colour scheme (red roofs as unifying element). Recent changes and response to. Approach to Tuggeranong Foreshore Development and role of community participants.	Greg Deas, Carcoar, Tuggeranong College, Anketell Street, McDonalds, KFC
0:56:46	National Planning Award for Tuggeranong	National Capital Open Space



	Town Centre 1992. 1987 promotion to	System, Gungahlin
	Director of Policy Planning	
0:59:29	End of session	

Interview: 12/12/12 Session #4

time	subjects	proper names
0:00:00	Issues in development of Tuggeranong Bus	ACTION, Transport Workers
	Interchange.	Union.
0:04:03	Development of Hyperdome . Issues of	Leda, Lend Lease, Coles
	shopping centres. Work on Gungahlin Town	Woolworths, Aldi,
	Centre as consultant. Community use of	
	shopping centres	
0:09:07	Discussion of own uses of shopping centres.	Rosemary Lissamore,
	Consultancy for Woolworths development of	Tuggeranong Homestead,
	Conder Group Centre	Lanyon Market Place,
0:14:00	Community working group involvement in	ACTPLA (ACT Planning and
	development of Lanyon Market Place.	Land Authority)
	Informal work for Tuggeranong Community	
	Council including support in saving	
	Tuggeranong Homestead from proposed	
	development	
0:17:29	Issues of 1990s ACPLA plans for infill around	Harold Hird, Lincoln Hawkins
	Foreshore. Story of successful opposition to	
	this	
0:21:00	Last year at NCDC. Harold White Review of	Professor Pat Troy, Malcolm
	NCDC. Self-government issues. Work culture	Latham
	last years. The principle of two development	
	fronts	
0:26:08	Developments in community consultation at	John Mant, Murrumbidgee
	NCDC. Greater focus on social and cultural	Golf Course
	planning through influence of Jill Lang.	
	Memories of Tom Uren. First golf club	
	housing estate in Canberra	
0:31:20	Memories of other Commonwealth Ministers	Tony Staley, Gordon Bryant,
	and NCDC staff including David Hain and Arnis	Clyde Holding, City Walk,
	Siksna. Review and redevelopment of Civic	Petrie Plaza
0:36:39	Later career of Arnis Siksna. Issue of moving	ACT Planning Authority
	on from NCDC and options for staff. Own	



	interests for future. Offered position of first Chief Planner of National Capital Planning Authority.	
0:40:55	Transition to new arrangements. Organisation of NCPA (later NCA) and numbers and selection of staff. Appointment of Chief Executive. Draft National Capital Plan. Decision about location of NCDC Library and its later fragmentation.	Barry Browning, Paul Carmody, Geoff Campbell, David Wright, Better Cities
0:46:46	End of session	

#### Interview: 12/12/12

Session #5

time	subjects	proper names
0:00:00	Development of National Capital Plan.  Designated areas and others of special national concern. Principles and policies	Barton, Yarralumla, Mt Ainslie, Black Mountain, Red Hill, Rosemary Follett
	concerning these.	niii, kosemary rollett
0:05:05	Further considerations of National Capital Plan: general land use policies relevant to urban structure of Canberra; implementation policies relevant to environmental requirements. Public consultation re Plan in Canberra and other capitals. Issue of Commonwealth and Territory ownership. Amendment of Plan	Murrumbidgee River Corridor, George Tomlins
0:09:22	NCPA consultancy work.	Multi Function Polis (MFP)
0:14:04	NCPA involvement in Commonwealth Better Cities program. Examples of projects under the program in Perth, Brisbane and Sydney. NCPA advice on sites for Australian Defence Industries.	Keating, Brian Howe, Pyrmont, Darling Harbour
0:19:33	Invited to attend international conferences on basis of recognition of Canberra as a model of urban development	Ankara, New Delhi, Saskatoon Cairo (Capitals of the World Association)
0:22:51	End of session	

ACT Government LIBRARIES Interview: 12/12/12 Session #6

Session #6		1
time	subjects	proper names
0:00:00	Leaving the NCA 1993. Own view of direction	Wal Kostyrko, Smith
	of NCA and role in fostering understanding of	Kostyrko International
	Canberra's role as the national capital.	
	Establishment of consultancy business	
0:03:57	Examples of international work in Fiji and	AUSAid, AESOP (Australian
	Turkey	Executive Senior Overseas
		Program), Lutoka City
		Council, Turkish Planning
		Institute, Erkal Kece
0:07:59	Further examples of international work –	Mongolia, Rob and Chris
	infrastructure planning in Mongolia. Initial	Purdon
	work in private sector. Variety of work	
0:11:45	Expansion of Smith Kostyrko International to	Paul Cohen, Claire Middleton
	SKCM and later change to Capital Planners	
0:15:17	Process of closing business 2006 and decision	
	to amalgamate with Parsons Brinckerhoff.	
_	PB's interest in Capital Planners' client list.	
0:18:12	Examples of Canberra work as SKCM and	Australian Estate
	Capital Planners. Development in City West	Management, Land
	over long period	Development Agency, Gay
		Williamson, Susan Conroy,
0:22:02	Further examples of clients and projects:	Woolworths, CIC, LendLease,
	Kamberra Winery Complex. Story of	Hardy Wines, Tim Efkarpides,
	association with Tim Efkarpides from NCDC	Shopright Supermarkets,
	days and the development of the Efkarpides'	Cannons, Belconnen Markets
	business prior to formation of the Molonglo	
	Group	
0:26:43	Long term association with Molonglo Group's	Nectar (Efkarpides)
	development of the Acton site as planning	
	consultant and offer of job with them as	
	Director of Planning. Interest of work at New	
	Acton and poignancy of site as own first home	
	in Canberra	
0:31:20	Efkarpides' approach to business. Decision to	Hayes
	retire. Finding replacement Planner at	
	Molonglo Group. Current work	



0:35:16	Reflections on Canberra Planning since self-	Territory Plan, Brownfields
	government. Disappointment with Gungahlin	development.
	and planning issues including block size and	
	road system. Fragmentation of planning	
	responsibility. Lack of strategic planning.	
0:39:55	Molonglo Group providing new model for	
	development in Canberra. Enjoyment of	
	Canberra and pride in it. Canberra lifestyle.	
0:42:51	Unsung heroes in Canberra Planning – NCDC	Bruce Balfour, Col Nicholas,
	and ACTPLA. Experience of interview	Mike Quirk
0:46:49	End of session	